

Message Text

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ACTION NEA-10

INFO OCT-01 AF-10 EUR-12 IO-13 ISO-00 SSM-03 NEAE-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
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FM AMEMBASSY CAIRO
TO SECSTATE WASHDC IMMEDIATE 1973
INFO AMCONSUL ALEXANDRIA
AMEMBASSY AMMAN
AMEMBASSY DAMASCUS
AMCONSUL JERUSALEM IMMEDIATE
AMEMBASSY JIDDA
AMEMBASSY KHARTOUM
AMEMBASSY KUWAIT
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION SINAI
AMEMBASSY TEL AVIV IMMEDIATE
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JERUSALEM FOR AMBASSADOR ATHERTON

E.O. 11652: NA
TAGS: PEPR EG IS US
SUBJECT: HODA TEWFIK CALLS FOR U.S. PROPOSAL

SUMMARY. GUMHURIYYA'S HODA TEWFIK, HAS OFFICIAL GUIDED
ACCOUNT OF WHAT HAPPENED AT LEEDS, WHICH SHE DESCRIBES
AS "FIRST"NEGOTIATIONS ON ESSENCE OF PROBLEM AND "FIRST
CONFRONTATION" OVER WITHDRAWAL. EGYPTIAN DELEGATION
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FORCED DAYAN TO ADMIT "WHAT ISRAEL REALLY WANTS" IS
TERRITORY. U.S. WANTED TO FIND SUFFICIENT POINTS OF
AGREEMENT TO AVOID PRESENTING AMERICAN PLAN. DEEP
DIFFERENCES REMAIN BUT VANCE NOW CONVINCED EGYPT IS
SERIOUS ABOUT PEACE. THERE ARE CONFLICTING VIEWS OF
FOLLOW-UP: U.S. SEES ANOTHER MEETING AND IF THERE
DEADLOCK "LONG AWAITED" AND "DETAILED" AMERICAN PLAN

WILL BE OFFERED. BEGIN AIMS TO PREVENT U.S. FROM SUCH SUBMISSION WHILE EGYPT WELCOMES IT IF BASED ON ASWAN FORMULA. IT "HIGH TIME" FOR AMERICAN PROPOSAL. BALL IN ISRAELI COURT. VANCE AND AHERTON MUST CATCH IT BEFORE THEY ARRIVE. END SUMMARY.

1. LEEDS. GUMHURIYYA'S HODA TEWFIK, UNDOUBTEDLY REFLECTING OFFICIAL GUIDANCE, SAYS AMERICAN SCENARIO FOR FOLLOW-UP TO LEEDS HAS BECOME COMPLICATED BECAUSE DAYAN HAD TURNED LEEDS INTO BARGAINING SESSION OVER WEST BANK. NEVERTHELESS, LEEDS WAS "FIRST TIME" NEGOTIATIONS HELD ON ESSENCE OF THE PROBLEM AND "FIRST CONFRONTATION" OVER IMPLEMENTATION OF WITHDRAWAL. KAMEL HAD INSISTED THERE WOULD BE NO BARGAINING ON TERRITORY EXCEPT MINOR CHANGES FOR HUMANITARIAN REASONS. EGYPTIAN DEL HAD FORCED DAYAN TO FRANKLY STATE THAT "WHAT ISRAEL REALLY WANTS IS TERRITORY USING SECURITY AS A PRETEXT." MAXIMUM OFFERED BY ISRAELIS WAS ALLON PLAN WHICH HAD ALREADY BEEN TURNED DOWN BY EGYPT AND JORDAN.

2. U.S. ROLE. LEEDS ALSO WAS DIFFICULT FOR VANCE BECAUSE HE TRYING HARD TO FIND POINTS OF AGREEMENT TO MAKE SUBMISSION OF AMERICAN PROPOSALS UNNECESSARY. BUT HE CAME OUT OF MEETING DECLARING "MAJOR AND DEEP DIFFERENCES" STILL EXIST AND IF MATTERS GET COMPLICATED, U.S. WILL SUBMIT PROPOSALS. AT SAME TIME, VANCE HAD TO LIMITED OFFICIAL USE

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ADMIT SECURITY ARRANGEMENTS OFFERED BY EGYPT ARE "SUFFICIENT TO MAKE ISRAEL FEEL CONFIDENT THAT EGYPT SERIOUS." THERE ARE CONFLICTING VIEWS OF FOLLOW-UP. U.S. MAKING PLANS FOR A SECOND MEETING EXPANDED TO INCLUDE MILITARY EXPERTS. AMERICAN SCENARIO INCLUDES, IF MATTERS REACH DEAD END, TO MAKE THE "LONG AWAITED PROPOSALS TO SOLVE THE PROBLEM" WHICH WOULD BE FIRST DETAILED AMERICAN PROPOSALS SINCE 1948. THIS IS WHAT ISRAEL IS NOW AFRAID OF AS WELL AS POSSIBILITY OF RETURN TO GENEVA, NEW YORK, OR UNSC. BEGIN'S AIM IS TO PREVENT U.S. FROM SUBMITTING PROPOSALS AT ALL COST.

3. EGYPT. EGYPT WANTS U.S. TO PUT FORWARD SOLUTIONS TO THE PROBLEM ON BASIS THREE PRINCIPLES OF ASWAN FORMULA. EGYPT WENT TO LEEDS TO GIVE ISRAEL NEW CHANCE, BUT ISRAEL WOULD NOT RESPOND. THIS WAS CLEAR TO U.S. DEL AND "IT IS NOW HIGH TIME THAT AMERICA NOT BE EMBARRASSED OR AFRAID OF BEING ACCUSED BY ISRAEL OF IMPOSING A SOLUTION. THIS IS UNTRUE BECAUSE NOBODY ACCEPTS A SOLUTION WHICH IS IMPOSED ON HIM." MOST IMPORTANT THING NOW TAKING PLACE IS EGYPT'S RE-EVALUATION OF ITS POSITION AND ITS CONSULTATIONS WITH JORDAN. THE BALL IS

STILL IN ISRAELI COURT AND DIFFERENCES BETWEEN ISRAEL
AND U.S. ARE ESCALATING. VANCE AND ATHERTON HAVE TO
CATCH THE BALL BEFORE THEY ARRIVE. EGYPT WILL NOT GET
INVOLVED IN EITHER A COMPROMISE OR SEPARATE SETTLEMENT.
EILTS

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